

Message Text

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ACTION SCA-01

INFO OCT-01 EUR-12 ISO-00 SCS-05 VOE-00 PPTE-00 SIG-02
MMO-04 /025 W

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R 051321Z MAY 77
FM AMEMBASSY BERLIN
TO SECSTATE WASHDC 4712

UNCLAS SECTION 1 OF 3 BERLIN 5947

E.O.11652: N/A
TAGS: CGEN, GE, US
SUBJECT: "CONSULAR PACKAGE" FY-1979-AMEMBASSY BERLIN

REF:(A) STATE 087841 ET SEQ., (B) BERLIN 5850

1. INTRODUCTION AND SUMMARY:

OUR STATISTICS FOR THIS "CONSULAR PACKAGE" ARE MORE COMPLETE THAN THOSE ON WHICH THE ONE SUBMITTED IN SPRING, 1976 (SEE REF B) WAS BASED. WE ARE NOW WELL INSTALLED IN FINE WORK SPACES IN THE PERMANENT CHANCERY. THE ENTIRE OPERATION HAS PASSED SAFELY THROUGH THE UNUSUAL ADMINISTRATIVE AND PROGRAM GROWING PAINS FOUND AT A NEW POST, PARTICULARLY ONE LIKE THIS EMBASSY, WHICH MUST KEEP A SPECIAL EYE ON THE U.S. POSITION IN BERLIN.

2. WE BELIEVE THAT TRAVEL IN BOTH DIRECTIONS BETWEEN THE GDR AND THE US IS BOUND TO INCREASE OVER THE NEXT YEARS. FUNCTIONAL INCREASES COULD OCCUR IN NIV'S, IV'S, CREW LIST VISAS, WELFARE/WHEREABOUTS, SHIPPING AND SEAMEN SERVICES, AND PASSPORT/CITIZENSHIP SERVICES. IF A SOCIAL SECURITY PROGRAM BEGINS IN THE NEXT YEAR OR SO, AS IS POSSIBLE, IT WOULD ALSO MAKE A MODEST CLAIM IN THE SECTION'S MAN-HOUR PERSONNEL. WE EXPECT A DECLINE IN PROPERTY CLAIMS.

3. FURTHER, THE INCREASING CONCERN AND INTEREST IN HUMAN
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RIGHTS AND SERVICES TO U.S. CITIZENS EVINCED BY WASHINGTON MAKE STEPPED-UP QUALITATIVE IMPROVEMENTS NECESSARY IN OUR CONSULAR WORK.

4. WE BELIEVE WE HAVE THE RIGHT NUMBER OF AMERICAN OFFICERS (TWO), BUT WILL REQUIRE ANOTHER LOCAL EMPLOYEE FROM THE BEGINNING OF FY1978, RAISING THIS CATEGORY OF PEOPLE TO 3

IN THE CONSULAR SECTION. OUR LOCAL MANHOUR PROJECTIONS ARE THEREFORE BASED ON AN INCREASE AS FROM OCTOBER 1, 1977. THE ADDITIONAL MANHOURS WILL BE PRINCIPALLY UTILIZED IN QUALITATIVE IMPROVEMENTS AND IN SCS WORK. END SUMMARY.

5. SCHEDULE I - IMMIGRANT VISAS (READ IN FOUR COLUMNS FY76 FY77 FY78 FY79)

FY76 FY77 FY78 FY79

BUREAU: EUR

POST: EMBASSY BERLIN (GDR)

1. IV'S ISSUED	14	35	42	47
2. IV'S REFUSED	0	0	0	0
3. TOTAL IV CASES (1)	14	35	42	47

MANHOURS UTILIZED

AMERICAN OFFICERS:

4. FULL TIME PERMANENT	480	550	300	300
5. TEMPORARY DETAIL	0	0	0	0
6. PIT(LOCALLY HIRED)	0	0	0	0
7. SUB-TOTAL AMERICAN MANHOURS	480	550	300	300
MANHOURS UTILIZED	FY76	FY77	FY78	FY79

LOCAL

8. FULL TIME PERMANENT	250	350	300	300
9. TEMPORARY DETAIL	0	0	0	0
10. PIT	0	0	0	0
11. SUB-TOTAL LOCAL MANHOURS	250	350	300	300
12. TOTAL IV MANHOURS (1)	730	900	600	600

PCT OF TOTAL IV CASES REQUIRING

13. USE OF INTERPRETER(2)	0	0	0	0
14. THIRD COUNTRY CHECK	0	0	0	0

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FOOTNOTES - SCHEDULE I

(Q) IV CASES INCLUDE PRINCIPALLY FAMILY REUNIFICATION AND BINATIONAL MARRIAGE CASES, UNDER THE CSCE FINAL ACT RUBRIC, MANY OF WHICH REQUIRE HOURS OF NEGOTIATIONS "PAPER WAR" WITH THE LOCAL AUTHORITIS, AND CORRESPONDENCE WITH THE DEPARTMENT, THE CONGRESS AND THE AMERICAN FAMILIES. APPROXIMATELY THE SAME AMOUNT OF WORK HAS TO BE SPENT ON FIANCEE CASES. MANY CASES REMAIN PENDING FOR PERIODS WELL IN EXCESS OF ONE YEAR. THUS TOTAL OF MANHOURS PER CASE FAR EXCEEDS THE NORM ENCOUNTERED AT MANY POSTS.
(2) EMBASSY OFFICERS SPEAKING GERMAN CONDUCT ALL INTERVIEWS WITH APPLICANTS.

6. SCHEDULE II - NON-IMMIGRANT

VISAS FY76 FY77 FY78 FY79

BUREAU: EUR

POST EMBASSY BERLIN (GDR)

15. NIV'S ISSUED	1928	WWTP	WYPP	EQPP
16. NIV'S REFUSED (WAIVER CASES)	440	560	650	725

17. TOTAL NIV CASES (1) 1946 2280 2640 3140

MANHOURS UTILIZED

AMERICAN OFFICERS:

18. FULL TIME PERMANENT 523 500 500 500

19. TEMPORARY DETAIL 0 0 0 0

20. PIT(LOCALLY HIRED) 0 0 0 0

21. SUBTOTAL AMERICAN MANHOURS 523 500 500 500

LOCAL:

22. FULL TIME PERMANENT 1913 1750 1900 2000

23. TEMPORARY DETAIL 0 0 0 0 0

24. PIT 0 0 0 0

25. SUB-TOTAL LOCAL MANHOURS 1913 1750 1900 1900

26. TOTAL NIV MANHOURS (1) 2436 2250 2400 2500

27. NIV FEES COLLECTED \$15,068(M37,670.12)

28. BORDER CROSSING CARDS FY 76 0

29. CREW LIST VISAS FY 76 0

30. NAMES ON CREW LIST VISAS FY 76 0

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PCT OF TOTAL NIV CASES REQUIRING:

FY76 FY77 FY78 FYUO

31. INTERVIEWS 20 20 20 20

32. USE OF INTERPRETER (2) 0 0 0 0

33. THIRD COUNTRY CHECK 3 3 3 3

FOOTNOTES -SCHEDULE II

(1) MORE WAIVER CASES PROCESSED THAN ACUTALLY ISSUED BECAUSE OF CHANGES IN TRAVEL PLANS.

(2) EMBASSY OFFICERS SPEAKING GERMAN CONDUCT ALL INTERVIEWS WITH APPLICANTS.

7. SCHEDULE III - SPECIAL CONSULAR SERVICES

FY76 FY77 FY78 FY79

BUREAU: EUR

POST: EMBASSY BERLIN (GDR)

34. AMERICAN CITIZEN DEATHS 1 2 3 4

35. ESTATE/PROPERTY CLAIMS(1) 39 40 30 30

36. NOTARIALS(2) 93 90 100 110

37. WELFARE/WHEREABOUTS (3) 227 330 355 380

38. ARRESTS 0 1 1 1

39. SEAMEN AND SHIPPING (4) 0 0 5 5

40. OTHER AGENCY SERVICES(5) 11 20 25 30

41. TOTAL SCS CASES 371 483 519 560

MANHOURS UTILIZED

AMERICAN OFFICERS:

42. FULL TIME PERMANENT(6) 1963 1900 1900 1900

43. TEMPORARY DETAIL 0 0 0 0

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44. PIT (LOCALLY HIRED) 0 0 0 0
45. SUB-TOTAL AMERICAN MANHOURS1963 1900 1900 1900
LOCAL
46. FULL TIME PERMANENT (7) 827 1050 2100 2100
47. TEMPORARY DETAIL 0 0 0 0
48. PIT 0 0 0 0
49. SUB-TOTAL LOCAL MANHOURS 827 1050 2100 2100
50. TOTAL SCS MANHOURS 2790 2950 4000 4000
51. TREASURY CHECKS FY 76 0

FOOT NOTES - SCHEDULE III

(1) IN CONTRAST TO OUR PREVIOUS FORECASTS, THE NUMBER OF PROPERTY CLAIMS HAS DECREASED, AFTER THE GREAT RUSH OF THE FIRST YEAR FOLLOWING THE OPENING OF THE EMBASSY. THIS COULD BE ACCOUNTED FOR BY THE DEGREE OF PROGRESS ALREADY MADE BY CLAIMANTS IN SUBMITTING DATA TO THE FOREIGN CLAIMS SETTLEMENT COMMISSION FOR THE GDR PROGRAM TO DATE.

(2) THESE INCLUDE AUTHENTICATIONS OF DOCUMENTS OBTAINED BY THE EMBASSY FOR AMERICAN CITIZENS THROUGH THE MFA OF THE GDR.

(3) THESE CRUDE STATISTICS, WHICH MAY BE TOO LOW, INCLUDE CERTIAN CASES WHICH CANNOT BE ATTRIBUTED TO OTHER ITEMS OF THE CONSULAR PACKAGE (DIPLOMATIC NOTES TO THE MFA AND OTHER EMBASSIES IN CONNECTION WITH REQUESTS FOR VISAS, DIPLOMATIC IDENTITY CARDS, SPECIAL CHILDREN'S DOCUMENTATION, UNCLASSIFIED

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INQUIRIES REGARDING PROVISION OF DOCUMENTATION, GENEALOGY, ETC., AND REQUESTS FOR GUIDANCE ON TRAVEL TO EAST BERLIN AND THE GDR).

(4) FOLLOWING THE MUTUAL AGREEMENT BETWEEN THE TWO STATES THAT THEIR SHIPS CALL AT GDR AND U.S. PORTS RESPECTIVELY, SUCH CASES WILL ARISE. HOWEVER, THERE IS NO BASIS FOR A RELIABLE ESTIMATE. SO FAR DURING FY77, WE HAVE ISSUED FOUR CREW LIST VISAS.

(5) THE FEW CASES HANDLED BY THE CONSULAR SECTION WERE INQUIRIES REGARDING THE PRESENT SITUATION OF OLD SSA AND VA CASES. SINCE, UNDER TREASURY REGULATIONS, NO U.S. TREASURY CHECKS MAY PRESENTLY BE DELIVERED IN THE GDR AND AS IT IS DIFFICULT TO ANTICIPATE WHEN THESE REGULATIONS MAY BE CHANGED, RELIABLE ESTIMATES OF FUTURE WORKLOADS ARE DIFFICULT TO MAKE.

(6) THE UNUSUALLY HIGH PROPORTION OF AMERICAN MANHOURS STEMS FROM THE NEED TO DEVOTE MANY HOURS OF NEGOTIATION WITH GDR AUTHORITIES TO RESOLVE MATTERS WHICH, IN OTHER POSTS, WOULD BE HANDLED RAPIDLY AND FREQUENTLY BY LOCAL EMPLOYEES ALONE. HERE, AN UNUSUAL AMOUNT OF COLLABORATION AT THE TECHNICAL LEVEL BETWEEN AMERICAN OFFICERS AND LOCAL EMPLOYEES IS REQUIRED BECAUSE OF THE SPECIAL COMPLICATIONS IN BERLIN.

(7) INCREASE IN QUALITY OF SERVICES IS ESSENTIAL AS WE ANTICIPATE INCREASED AMERICAN TOURISM AND CONGRESSIONAL INTEREST IN PROTECTION AND WELFARE/WHEREABOUTS. THUS, FROM FY-78, WE ASSUME OUR REQUEST FOR A THIRD LOCAL EMPLOYEE WILL BE APPROVED WITH MORE MANHOURS DEVOTED TO SCS WORK.

8. SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES

BUREAU: EUR FY76 FY77 FY78 FY79

POST: EMBASSY BERLIN (GDR)

52. PPT APPLICATIONS EXECUTED 16 30 35 45

53. PPT APPLICATIONS EXAMINED 1 2 2 2

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54. FEE PASSPORTS ISSUED 16 30 35 45

55. NO-FEE PASSPORTS ISSUED 0 0 0 0

56. PPT'S AMENDED OR EXTENDED 2 5 7 10

57. NEW REGISTRATION APPLICATIONS¹ 3 4 5

58. REPORTS OF BIRTH 3 5 8 11

59. WITNESS TO MARRIAGE 0 0 0 0

60. WAIVER OF PASSPORT 0 0 0 0

61. SUB-TOTAL PPT CASES 39 75 91 118

62. IDENTITY CARDS ISSUED 0 0 0 0

63. TOTAL PASSPORT CASES 39 75 91 118

MANHOURS UTILIZED

AMERICAN OFFICERS:

64. FULL TIME PERMANENT (1) 290 3000 300 300

65. TEMPORARY DETAIL 0 0 0 0

66. PIT (LOCALLY HIRED) 0 0 0 0

67. SUB-TOTAL AMERICAN MANHOURS 290 3 300 300 300

LOCAL:

68. FULL TIME PERMANENT 70 90 150 150

69. TEMPORARY DETAIL 0 0 0 0

70. PIT 0 0 0 0

71. SUB-TOTAL LOCAL MANHOURS 70 90 150 150

72. TOTAL PPT MANHOURS 360 390 450 450

73. AMERICANS REGISTERED (3/31/77) (2) 90

AMERICAN CITIZENS RESIDENTS:

74. OFFICIAL 61

75. NON-OFFICIAL (2) 40

FOOTNOTES SCHEDULE QV

(1) THIS INCLUDES TIME SPENT ON INTERVIEWS WITH MILITARY
ABSENTEES RESIDING IN THE GDR.

(2) KNOWN TO IN CONSULAR DISTRICT. OF THESE, 18 HAVE
HAD SOME FORM OF CITIZENSHIP OR PASSPORT SERVICE FROM US.

9. SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

BUREAU: EUR

POST: EMBASSY BERLIN (GDR)

FY 1976

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HOURS GAINED AMERICAN LOCAL

- OVERTIME 135 (1) 70(2)

- DETAILS IN 0 0

HOURS LOST

- DETAILS OUT 300 (3) 105 (4)

- STAFFING GAPS 0 0

- PROLONGED LEAVE 0 192 (5)

BUREAU : EUR

POST: EMBASSY BERLIN (GDR)

AMERICANS: VISAS SCS PPT GENERAL TOTAL

76. AUTHORIZED 6/30/76 - - - 2 2

77. AUTHORIZED 3/31/77 - - - 2 2

78. FILLED 3/3/77 - - - 2 2

INCREASE/DECREASE:

79. REQUIRED FY 1978 0

80. REQUIRED FY 1979 0

LOCALS:

81. AUTHORIZED 6/30/76 0 0 0 2 2

82. AUTHORIZED 3/31/77 0 0 0 2 2

83. FILLED 3/31/77 0 0 0 2 2

INCREASE/DECREASE

84. REQUIRED FY 1978 (6) 0 0 0 1 1

85. REQUIRED FY 1979 0 0 0 0 0

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FOOTNOTES- SCHEDULE V

(1) EMERGENCY CONSULAR CASES AND DUTY OFFICER OVERTIME.

(2) HOURS GAINED BY NOT MAKING FULL USE OF AUTHORIZED HOUSEKEEPING DAYS, LEAVE, HOURS OFF FOR TRAINING AND DAYS AUTHORIZED TO STAY AT HOME TO LOOK AFTER SICK CHILDREN.

(3) CONSULAR OFFICERS SERVED VARIOUSLY AS ACTING DCM, CONTROL OFFICERS, AND PERFORMING NON-CONSULAR WORK.

(4) INTERPRETING AND TRANSLATING BY ONE LOCAL FOR OTHER SECTIONS OF THE EMBASSY.

(5) LOCALS ARE HIRED THROUGH SERVICES OFFICE OF MFA. THEIR EMPLOYMENT CONDITIONS INCLUDE 12 HOUSEKEEPING DAYS PER ANNUM.

(6) (A) WE ANTICIPATE AN INCREASED WORKLOAD IN FY78 AND FUTURE FYS BECAUSE OF INTENSIFIED U.S. TRAVEL TO THE GDR AND POSSIBLE GROWTH OF NIV TRAVEL TO THE U.S. LATTER COULD INCREASE IF, AS IS FREQUENTLY RUMORED, THE GDR LOWERS THE AGE AT WHICH PERSONS MAY TRAVEL OUT OF THE GDR. IF THIS WERE TO HAPPEN, WE WOULD EXPECT MANY MORE NIV APPLICATIONS.

(B) IN RATIONALIZING THE EMBASSY'S OPERATIONS, WE HAVE CENTRALIZED ALL DOCUMENTATION WORK, E.G. GDR AND OTHER VISAS FOR EMBASSY STAFF, DIPLOMATIC IDENTITY CARDS, SPECIAL SCHOOL PASS DOCUMENTATION FOR EMBASSY CHILDREN CROSSING THE WALL TO WEST BERLIN DAILY, AND, FINALLY, ASSISTANCE TO U.S. GOVERNMENT STAFF AND THEIR DEPENDENTS AND OTHER PERSONS IMPORTANT TO U.S. GOVERNMENT OPERATIONS, WITHIN THE CONSULAR SECTION. FOR PRACTICAL
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PURPOSES, THIS MEANS THAT SEVERAL LOCAL MANHOURS ARE SPENT OUTSIDE THE EMBASSY IN DEALING WITH GDR OFFICES. ADDITIONAL HOURS ARE USED TO TYPE THESE NOTES. (THUS FAR, IN FY 77,

THE CONSULAR SECTION HAS PREPARED 72 TO THE FOREIGN MINISTRY AND 15 TO OTHER EMBASSIES.) THESE MANHOURS MUST BE RECOVERED, (C) NOW THAT THE EMBASSY HAS MOVED INTO ITS PERMANENT CHANCERY, THE CONSULAR SECTION IS EMPHASIZING EVEN MORE QUALITY AND SERVICE IN ITS WORK. WE WISH TO DEVELOP A FAST AND EFFICIENT REACTION TIME TO MEET THE ANTICIPATED DEMAND FOR CONSULAR ASSISTANCE ARISING FROM INCREASED TRAVEL IN BOTH DIRECTIONS. WE CONCLUDE THAT ONE ADDITIONAL LOCAL EMPLOYEE IS REQUIRED FOR THE CONSULAR SECTION. EVEN AS WE IMPROVE FURTHER THE PERFORMANCE OF OUR LOCALS NOW ON BORAD, THIS INCREASED EFFICIENCY WILL NOT COVER THE INCREASED WORKLOAD WHICH WE EXPECT TO OUTSTRIP WHAT WE GAIN FROM TRAINING, INCLUDING THE ENGLISH LANGUAGE. WE RECOMMEND THAT A NEW LOCAL EMPLOYEE BEGIN AT THE CONSULAR SECTION BEGINNING FY78 AND WILL REQUEST THE DIPLOMATIC SERVICES AGENCY OF THE GDR FOR AN APPROPRIATE EMPLOYEE. THE DAV IS THE POST'S SOLE SOURCE FOR GDR NATIONAL EMPLOYEES.

10. SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

BUREAU : EUR

POST EMBASSY BERLIN (GDR)

A. FEDERAL BENEFIT ACTIVITY

NUMBER OF SSA REIMBURSED:

AMERICAN : NONE LOCAL : NONE

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN FEDERAL BENEFITS:

AMERICAN : NONE LOCAL: NONE

HOURS WORKED BY REGULAR(NONREIMBURSED) CONSULAR EMPLOYEES ON FEDERAL BENEFITS:

AMERICAN 40 LOCAL: 50

B. FRAUD INVESTIGATIONS

TO DATE, NO WORK HAS YET NEEDED TO BE PERFORMED. IF IT

WERE REQUIRED, IT WOULD BE PERFORMED BY REGULAR CONSULAR

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PERSONNEL.

C. U.S. CITIZENS IN JAIL (3/31/77) 0

D. SERVICES FOR INS

1. NUMBER OF RE-ENTRY PERMIT EXTENSIONS 0

2. NUMBER OF I-151 CARDS SURRENDERED 0

3. I-151 CARD INTERVIEWS - LOST OR STOLE 0

EM LOSS OF NATIONALITY CASES(INCLUDING RENUNCIATIONS)-

1 (PENDING)

F. FOUND PASSPORT CASES PROCESSED 4

G. CONSULAR AGENTS NONE

H. THE CONSULAR SECTION CURRENTLY CONSISTS OF TWO AMERICAN OFFICERS AND TWO LOCAL EMPLOYEES. THE CHIEF HANDLES HUMANITARIAN CASES, CONSULAR CONVENTION NEGOTIATIONS, MOST REPORTING, SECTION MANAGEMENT, SOME NIVS, MUCH SCSS(EXCEPT NOTARIALS AND MEDICAL EVACUATION), SPECIAL PROJECTS,

AS WELL AS REPRESENTATIONS TO THE MFA. THE SECOND OFFICER DEALS WITH IV ISSUANCE, MOST NIVS, PASSPORT AND CITIZENSHIP, NOTARIALS, AND MILITARY ABSENTEES. BECAUSE OF THE SMALL SIZE OF THE SECTION, EACH OF THE OFFICERS IS READY TO TAKE ON ANY CASE THAT COMES UP AT ANY TIME.

THE TWO LOCAL EMPLOYEES DIVIDE THE WORK, WITH ONE LOCAL EMPLOYEE HANDLING VIRTUALLY ALL NIV WORK, INCLUDING WAIVER REQUESTS, SOME NOTARIALS AND GERMAN CORRESPONDENCE, AND THE OTHER HANDLING NIVS, PASSPORTS AND CITIZENSHIP, ENGLISH CORRESPONDENCE, SPECIAL PROJECTS AND SCS. FLEXIBILITY IS THE KEYNOTE HERE AS WELL.

I. THIS SECTION'S WORK IS AFFECTED BY TWO PROBLEMS THAT ARE UNUSUAL TO OUR CONSULAR OPERATIONS:

- (1) THE STATUS OF BERLIN, AND
- (2) UNUSUALLY COMPLICATED HUMANITARIAN CASE PROBLEMS WHICH MAKE UP FOR THEIR MODERATE NUMBER WITH EXTREMELY SENSITIVE ASPECTS REQUIRING CAREFUL ATTENTION.

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